



**V. Chokaa & Co. Advocates v County Government of Mombasa as A Successor to  
Municipal Council of Mombasa (Environment and Land Miscellaneous Application  
E093 of 2022) [2023] KEELC 22165 (KLR) (14 December 2023) (Ruling)**

Neutral citation: [2023] KEELC 22165 (KLR)

**REPUBLIC OF KENYA  
IN THE ENVIRONMENT AND LAND COURT AT MOMBASA  
ENVIRONMENT AND LAND MISCELLANEOUS APPLICATION E093 OF 2022  
NA MATHEKA, J  
DECEMBER 14, 2023**

**BETWEEN**

**V. CHOKAA & CO. ADVOCATES ..... APPLICANT**

**AND**

**COUNTY GOVERNMENT OF MOMBASA AS A SUCCESSOR TO MUNICIPAL  
COUNCIL OF MOMBASA ..... RESPONDENT**

**RULING**

1. The application is dated 29<sup>th</sup> June 2023 and is brought under Rule 11 (I) or the [Advocates Remuneration Order](#) and Section 3A of the [Civil Procedure Act](#) seeking the following orders;
  1. That the Decree by the Deputy Registrar/ Taxing Master made on 14<sup>th</sup> June 2023 be set aside.
  2. That the cost of this Application be provided for.
2. It is based on the grounds that the Deputy Registrar Taxing Master did not have jurisdiction to hear and determine the objection made the Respondent to the Applicants Bill of Costs. It is only by a judge who is seized with jurisdictions to hear the said objections. A Bill of Costs is not an "Action" which section 4 of the Limitation of Actions could have applied.
3. The Applicant submitted that on 29<sup>th</sup> November 2022 he filed Advocates Clients Bill or costs against the Respondent under the provisions of Section 51 (I) of the [Advocates Act](#). That in response to the said Application for taxation the Respondent raised an Objection to the Bill of Costs under Section 4 of the Limitation of Act that the Action was time barred. That the application for Taxation under Section 51(1) of the [Advocates Act](#) is not an Action i.e. a suit but nevertheless the Deputy Registrar agreed with the Respondent and struck out the Bill of Cost (Annexed and Marked VCAI is a copy of the Ruling). That if the legality of the Bills or Cost was under the question it's a matter that would have been referred to the judge and the Deputy Registrar had Jurisdiction to deal with.



4. This court has considered the application and the submissions therein. The procedure for the challenge of a Taxing Master's decision is provided under Rule 11 of the [Advocates Remuneration Order](#) which provides as follows:

“(1) Should any party object to the decision of the taxing officer, he may within 14 days after the decision give notice in writing to the taxing officer of the items of taxation to which the objects.

(2) The taxing officer shall forthwith record and forward to the objector the reasons for his decision on those items and the objector may within fourteen days from the receipt of the reasons apply to a judge by chamber summons, which shall be served on all the parties concerned, setting out the grounds of his objection.”

5. The Respondent had raised a preliminary objection opposing the bill of costs before the taxing master on the ground that it is statute barred. An objection on the ground that a matter is caught up by the law of limitation of actions is a pure point of law as was held by Law JA in the case of *Mukisa Biscuits Manufacturing Co. Ltd vs West End Distributors Ltd* (1969) EA 696:

“so far as I am aware, a preliminary objection consists of a point of law which has been pleaded, or which arises by clear implication out of the pleadings, and which if argued as a preliminary point may dispose of the suit. Examples are an objection to the jurisdiction of the Court, or a plea of limitation, or a submission that the parties are bound by the contract giving rise to the suit to refer the dispute to arbitration”

6. The taxing master determined that the advocate-client bill of costs was incompetent for being time barred and struck it out. The Applicant has now brought this reference before me.

7. A relationship between an advocate and his or her client is a contractual relationship for professional services. The Court of Appeal in the case of *Omulele & Tollo Advocates vs Mount Holdings Limited* (2016) eKLR while discussing the difference between a retainer and retainer agreement defined retainer in the following terms;

“It encompasses the instructions given to an advocate as well as the fees payable thereunder. A retainer need not be written, it can be oral and can even be inferred from the conduct of the parties.”

8. Such a relationship is therefore subject to the [Limitation of Actions Act](#), specifically Section 4 (1) of the [Limitation of Actions Act](#) which provides that an action founded on contract may not be brought after the end of six years from the date on which the cause of action accrued.

9. In the case of *Abincha & Co Advocates vs Trident Insurance Co. Ltd* (2013) eKLR, considered the question of when does time start to run in an action for recovery of legal fees quoted with approval [Halsbury's Laws of England](#) 4th Edition Volume 28 page 452 at paragraph 879 where the learned authors state as follows:

“879. Solicitor's Costs. In relation to continuous work by a solicitor, such as the bringing and prosecuting or defending an action;



1. if a solicitor sues for his costs in an action, the statute of limitation only begins to run from the date of termination of the action or of the lawful ending of the retainer of the solicitor;
2. if there is an appeal from the judgment in the action, time does not begin to run against the solicitor, if he continues to act as such, until the appeal is decided;
3. if judgment has been given and there is no appeal, time runs from the judgment, and subsequent items of costs incidental to the business of the action will not take the earlier items out of the statute.

In respect of miscellaneous work done by a solicitor, time under statutory limitation begins to run from the completion of the whole of each piece of work.

A solicitor cannot sue a client for costs until the expiration of one month after delivery of a signed bill, but nevertheless time runs against a solicitor from the completion of the work and not from the delivery of the bill. If some only of items included in the bill are statute-barred, the solicitor may recover in respect of the balance.”

10. In the present case, the Respondent does not dispute having instructed the Applicant to defend its interests. Their case is that the Applicant’s bill of costs is time barred having being brought after 6 years. As I have ruled in similar cases I find that the statute of limitation only begins to run from the date of termination of the action or of the lawful ending of the retainer of the advocate. On perusal of the record I find various letters way past 2009 between the parties on the issue of payment of fees to the Applicant. The Applicant has attached a letter dated 26<sup>th</sup> March 2021. I find that the Taxing Master erred when he found that that the last service in the bill of cost signalled the end of the retainer. I find that there is no evidence before this court that the retainer had been terminated in 2009 and in the absence of such information this court cannot proceed on the assumption that the bill was filed outside the limitation period. For the foregoing reasons, I find that the application is merited and I grant the following orders;

1. That the ruling by the Deputy Registrar/Taxing Master made on 14<sup>th</sup> June 2023 be set aside.
2. The bill of costs to be taxed by another Taxing Master.
3. No orders as to costs.

It is so ordered.

**DELIVERED, DATED AND SIGNED AT MOMBASA THIS 14<sup>TH</sup> DAY OF DECEMBER 2023.**

**N.A. MATHEKA**

**JUDGE**

